VICE SPEAKER BENJAMIN J.F. CRUZ

Committee on Appropriations and Adjudication senator@senatorbjcruz.com | www.senatorbjcruz.com



I Mina'trentai Tres na Liheslaturan Guåhan THE 33RD GUAM LEGISLATURE

155 Hesler Place, Suite 107, Hagåtña, Guam 96910 T: (671) 477-2520/1 | F: (671) 477-2522

Cruz Resolved to Raise Minimum Wage

MAKES GOOD ON COMMITMENT TO RE-INTRODUCE \$10.10 PROPOSAL

(May 5, 2016 - Hagåtña) Undeterred in his pursuit to improve the lives of thousands of minimum wage workers on Guam, Vice Speaker Benjamin J.F. Cruz introduced Bill No. 312-33 (COR) late yesterday afternoon, continuing his previous effort to incrementally raise Guam's minimum hourly wage to \$10.10 by January 2018.

"No one who works a full-time job should have to live in poverty—which is why I fought to raise the minimum wage two years ago, and why I introduced Bill 312 to finish what we started," said Cruz, who introduced his much-anticipated measure despite bureaucratic delays in the release of the Independent Economic Impact Statement (EIS).

The EIS was part of the unanimous, bipartisan compromise implemented to allay concerns of both private and public sector stakeholders who were critical of Bill No. 316-32 (LS), Cruz's original measure to boost Guam's minimum hourly wage to \$10.10 in three annual 95-cent increments. After days of public hearings and a threat of a veto, a pared-down version reducing the increase to a single dollar was passed and enacted into law as Guam Public Law 32-178.

As an assessment on the effects of the 2015 minimum wage increase, the EIS was required by P.L. 32-229 to be transmitted to Speaker Judith T. Won Pat no later than April 30, 2016. However, despite having more than a year to find funding, prepare a Request for Proposal, and conduct the study, both the Guam Economic Development Authority and the Guam Department of Labor — the entities assigned to ensure the conduct of the EIS — have yet to complete the statement.

"Thousands of working families have been patient, but I won't allow delay to equal denial," said Cruz, who notes that funding for the EIS was found only after he filed Freedom of Information Act requests to both entities in January. "These families need a raise, and the forces that oppose them can't win by simply kicking the bureaucratic can down the road."

Picking up where P.L. 32-178 left off, Bill No. 312-33 (COR) repeals and reenacts a section of the Minimum Wage and Hour Act of Guam's Fair Labor Standards (22 GUAM CODE ANN. §3105), requiring employers to pay workers an hourly rate of no less than \$9.20 by Jan. 1, 2017 and \$10.10 by Jan. 1, 2018.

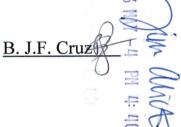
"When employers don't pay the people who work for them a decent wage, taxpayers pick up the tab," said Cruz, referring to the devastating effects of low wages. "We pay \$56 million a year in Earned Income Tax Credits to underpaid employees—many of whom are in the private sector. It's no wonder that tax refunds are slower than they should be."

Contrary to the predictions of an economic apocalypse that surrounded discussions of P.L. 32-178, Cruz notes that—with or without the study—unemployment and overall inflation on Guam have decreased since the enactment of the wage increase last year. According to the most recent Bureau of Labor and Statistics employment report, Guam's economy has witnessed an additional 1,220 private sector jobs in December 2015, compared to the previous year. Similarly, economist Joseph Bradley predicted a 3% to 4% economic growth in his latest forecast, suggesting an environment conducive to a second wage increase for Guam since the federal minimum wage was increased to \$7.25 in 2010.

"If you take an honest look at the facts, you will find that, contrary to what opponents have contended, raising the minimum wage will not eradicate jobs, incite massive inflation, or spur the use of public benefits," said Cruz. "By giving minimum wage workers and their families a raise, we recognize right as well as reality."

Bill No. 312-33 (COM)

Introduced by:



AN ACT TO REPEAL AND REENACT § 3105 OF ARTICLE 1, CHAPTER 3 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO RESPONSIBLY RAISING THE MINIMUM WAGE.

1	BE IT ENACTED BY THE PEOPLE OF GUAM:
2	Section 1. § 3105 of Article 1, Chapter 3 of Title 22, Guam Code
3	Annotated, is hereby repealed and reenacted to read:
4	"§ 3105. Minimum Wages.
5	Every employer shall pay each person employed by him wages at a
6	rate not less than Nine Dollars and Twenty Cents (\$9.20) per hour, effective
7	January 1, 2017, and Ten Dollars and Ten Cents (\$10.10) per hour, effective
8	January 1, 2018."

I Mina'Trentai Dos Na Liheslaturan Received Bill Log Sheet

			Dill Log Sile	••				
BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES
	Benjamin J.F. Cruz	AN ACT TO REPEAL AND REENACT §3105, CHAPTER 3 OF TITLE 22 OF THE GUAM CODE ANNOTATED RELATIVE TO RESPONSIBLY RAISING THE MINIMUM WAGE	04/14/14 9:51 a.m.	04/14/14	Committee on Rules, Federal, Foreign, & Micronesian Affairs, Human & Natural Resources, and Election Reform	4/23/14 5:30 p.m.	6/27/14 7:29 p.m.	Fiscal Note Request Received 4/15/14 Fiscal Note Received 7/2/14
~ ~	DATE PASSED	TITLE	TRANSMITTED		DUE DATE	DATE SIGNED BY I MAGA'LAHEN GUAHAN	PUBLIC LAW NO.	NOTES
316-32 (LS) P.L. 32-178	7/1/2014	AN ACT TO REPEAL AND REENACT § 3105 OF ARTICLE 1, CHAPTER 3 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO RESPONSIBLY RAISING THE MINIMUM WAGE.	7/2/14	9:10 a.m.	07/14/14	7/10/2014	32-178	As substituted by the Committee on Rules; Federal, Foreign & Micronesian Affairs; Human & Natural Resources; and Election Reform; and amended on the Floor. Fiscal Note 7/2/14



EDDIE BAZA CALVO Governor RAY TENORIO Lieutenant Governor

JUL 1 5 2014

Honorable Judith T. Won Pat, Ed.D. Speaker I Mina'trentai Dos Na Liheslaturan Guåhan 155 Hesler Street Hagåtña, Guam 96910

Dear Madame Speaker:

Transmitted herewith is Bill No. 316-32 (LS) "AN ACT TO REPEAL AND REENACT § 3105 OF ARTICLE 1, CHAPTER 3 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO RESPONSIBLY RAISING THE MINIMUM WAGE" which I signed into law on July 10, 2014 as Public Law 32-178.

Senseramente,

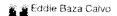
EDDIÉ BAZÁ CALVO

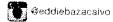
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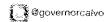
Office of the Speaker

Racewed by ARL SANOTEZ DE

1839









CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 316-32 (LS), "AN ACT TO REPEAL AND REENACT § 3105 OF ARTICLE 1, CHAPTER 3 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO RESPONSIBLY RAISING THE MINIMUM WAGE," was on the 1st day of July, 2014, duly and regularly passed.

	Judith T. Won Pat, Ed.D. Speaker		
Attested: Tina Rose Muña Barnes Legislative Secretary			
This Act was received by <i>I Maga'lahen Guåha</i> 2014, at	an this $\frac{\partial^{1}}{\partial x^{2}}$ day of July, Assistant Staff Officer		
APPROVED:	Maga'lahi's Office		
EDWARD J.B. CALVO I Maga'lahen Guåhan Date: 10 2014 Public Law No. 32–178			

Bill No. 316-32 (LS)

As substituted by the Committee on Rules; Federal, Foreign & Micronesian Affairs; Human & Natural Resources; and Election Reform; and amended on the Floor.

Introduced by:

1

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6

7

T. C. Ada
V. Anthony Ada
FRANK B. AGUON, JR.
Chris M. Dueñas
Michael T. Limtiaco
Brant T. McCreadie
Tommy Morrison
T. R. Muña Barnes
Vicente (ben) C. Pangelinan
R. J. Respicio
Dennis G. Rodriguez, Jr.

Michael F. Q. San Nicolas Aline A. Yamashita, Ph.D. Judith T. Won Pat, Ed.D.

B. J.F. Cruz

AN ACT TO REPEAL AND REENACT § 3105 OF ARTICLE 1, CHAPTER 3 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO RESPONSIBLY RAISING THE MINIMUM WAGE.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. § 3105 of Article 1, Chapter 3 of Title 22, Guam Code
Annotated, is hereby repealed and reenacted to read:

"§ 3105. Minimum Wages.

Every employer *shall* pay each person employed by him wages at a rate *not less than* Eight Dollars and Twenty-five Cents (\$8.25) per hour, effective January 1, 2015."



I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN

THIRTY-SECOND GUAM LEGISLATURE 155 Hesler Place, Hagåtña, Guam 96910

July 1, 2014

The Honorable Edward J.B. Calvo I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

OFFICE OF THE GOVERNOR

TIME GIO ANCENTED BY 1/2/14

Dear Maga'lahi Calvo:

Transmitted herewith are Bill and Substitute Bill Nos. 249-32 (COR), 312-32 (LS), 316-32 (LS), 317-32 (LS), 318-32 (COR), 319-32 (LS), 340-32 (COR) and 355-32 (COR), which were passed by *I Mina'Trentai Dos Na Liheslaturan Guåhan* on July 1, 2014.

Sincerely,

TINA ROSE MUÑA BARNES

Legislative Secretary

Enclosures (8)

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÂHAN

This is to certify that Substitute Bill No. 316-32 (LS), "AN ACT TO REPEAL AND REENACT § 3105 OF ARTICLE 1, CHAPTER 3 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO RESPONSIBLY RAISING THE MINIMUM WAGE," was on the 1st day of July, 2014, duly and regularly passed.

	Judith T. Won Pat, Ed.D. Speaker			
Attested:				
Tina Rose Muña Barnes Legislative Secretary				
This Act was received by <i>I Maga'lahen</i> (2014, at	Guåhan this <u>J.M.</u> day of July,			
APPROVED:	Assistant Staff Officer Maga'lahi's Office			
EDWARD J.B. CALVO I Maga'lahen Guåhan				
Date:				
Public Law No				

Bill No. 316-32 (LS)

As substituted by the Committee on Rules; Federal, Foreign & Micronesian Affairs; Human & Natural Resources; and Election Reform; and amended on the Floor.

Introduced by:

B. J.F. Cruz
T. C. Ada
V. Anthony Ada
FRANK B. AGUON, JR.
Chris M. Dueñas
Michael T. Limtiaco
Brant T. McCreadie
Tommy Morrison
T. R. Muña Barnes
Vicente (ben) C. Pangelinan
R. J. Respicio
Dennis G. Rodriguez, Jr.
Michael F. Q. San Nicolas
Aline A. Yamashita, Ph.D.
Judith T. Won Pat, Ed.D.

AN ACT TO REPEAL AND REENACT § 3105 OF ARTICLE 1, CHAPTER 3 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO RESPONSIBLY RAISING THE MINIMUM WAGE.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- Section 1. § 3105 of Article 1, Chapter 3 of Title 22, Guam Code 3 Annotated, is hereby *repealed* and *reenacted* to read:
- 4 "§ 3105. Minimum Wages.

Every employer *shall* pay each person employed by him wages at a rate *not less than* Eight Dollars and Twenty-five Cents (\$8.25) per hour, effective January 1, 2015."

LEGISLATIVE SESSION

I MINA'TRENTAI DOS NA LIHESLATURAN 2014 (SECOND) Regular Session

Voting Sheet

BILL NO. 314-32 (LG)	Speaker Antonio R. Unipingco Legislative Session Hall
	DATE:

NAME	Yea	Nay	Not Voting/ Abstained	Out During Roll Call	Absent	
Senator Thomas "Tom" C. ADA						
Senator V. Anthony "Tony" ADA	No.					
Senator Frank Blas AGUON Jr.						
Vice-Speaker Benjamin J.F. CRUZ						
Senator Christopher M. DUENAS	1.					
Senator Michael LIMTIACO						
Senator Brant McCREADIE						
Senator Thomas "Tommy" MORRISON						
Senator Tina Rose MUÑA BARNES	Thought the same of the same o					
Senator Vicente (ben) Cabrera PANGELINAN					V Ex.	
Senator Rory J. RESPICIO						
Senator Dennis G. RODRIGUEZ, Jr.						
Senator Michael F. Q.SAN NICOLAS						
Speaker Judith T. WON PAT, Ed.D.						
Senator Aline A. YAMASHITA, Ph.D.						
	* 3	RECOVION			Ey.	
TOTAL						

TOTAL		accordinate.			Ex.
IOIAL	Yea	Nay	Not Voting/ Abstained	Out During Roll Call	Absent
CERTIFIED TRUE AND CORRECT:					

Clerk of the Legislature

I = Pass



EDDIE BAZA CALVO Governor

RAY TENORIO

Lieutenant Governor

Office of the Governor of Guam.

DEC 3 1 2014

Honorable Judith T. Won Pat, Ed.D. Speaker I Mina'trentai Dos Na Liheslaturan Guåhan 155 Hesler Street Hagåtña, Guam 96910

33-15-0017 Office of the Speaker Judith T. Won Pat. Ed.D

Received BY: CAR SANGLEZMPA

Dear Madame Speaker:

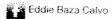
Transmitted herewith is Bill No. 376-32 (COR) "AN ACT TO ADD A NEW § 3105.1 TO ARICLE 1, CHAPTER 3 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING THE COMPLETION OF AN INDEPENDENT ECONOMIC IMPACT STATEMENT RELATIVE TO THE MINIMUM WAGE ON GUAM" which I signed into law on December 30, 2014, as Public Law 32-229.

Senseramente,

EDDIE BÁZA CALVO

<u>₩</u>

0017









CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÂHAN

This is to certify that Substitute Bill No. 376-32 (COR), "AN ACT TO ADD A NEW § 3105.1 TO ARTICLE 1, CHAPTER 3 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING THE COMPLETION OF AN INDEPENDENT ECONOMIC IMPACT STATEMENT RELATIVE TO THE MINIMUM WAGE ON GUAM," was on the 17th day of December, 2014, duly and regularly passed.

Judith T. Won Pat, Ed.D. Speaker Attested: Tina Rose Muña Barnes Legislative Secretary This Act was received by I Maga'lahen Guåhan this 2/ day of Occ., 2014, at 6:35 o'clock P.M. Assistant Staff Officer Maga'lahi's Office APPROVED: EDWARD J.B. CALVO I Maga'lahen Guåhan BEC 3 0 2014 Date: Public Law No. 32-229

Bill No. 376-32 (COR)

As substituted by the Committee on Rules, Foreign and Micronesian Affairs, Human & Natural Resources, and Election Reform; and amended on the Floor.

Introduced by:

Aline A. Yamashita, Ph.D.
T. C. Ada
V. Anthony Ada
FRANK B. AGUON, JR.
B. J.F. Cruz
Chris M. Dueñas
Michael T. Limtiaco
Brant T. McCreadie
Tommy Morrison
T. R. Muña Barnes
R. J. Respicio
Dennis G. Rodriguez, Jr.
Michael F. Q. San Nicolas
Judith T. Won Pat, Ed.D.

AN ACT TO ADD A NEW § 3105.1 TO ARTICLE 1, CHAPTER 3 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING THE COMPLETION OF AN INDEPENDENT ECONOMIC IMPACT STATEMENT RELATIVE TO THE MINIMUM WAGE ON GUAM.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. A new § 3105.1 is hereby *added* to Article 1, Chapter 3 of Title
- 3 22, Guam Code Annotated, to read:

1

- 4 "§ 3105.1 Independent Economic Impact Statement. On or
- before June 1, 2015, the Director of the Department of Labor shall issue a

Request for Proposal for the purpose of conducting a one (1) year Independent Economic Impact Statement, relative to the minimum wage increase authorized through P.L. 32-178. The Department of Labor, in collaboration with the Guam Economic Development Authority, *shall* identify the resources necessary to fund the Independent Economic Impact Statement. The Department of Labor, in collaboration with the University of Guam, *shall* determine the study parameters.

The Independent Economic Impact Statement *shall* be completed by an identified group that includes an Economist with a Master's degree or Ph.D. in Economics from an institution of higher learning accredited by an accreditation agency recognized by the U.S. Secretary of Education, or similar accredited body that is recognized internationally, *no later than* March 30, 2016, and *shall* be transmitted to the Speaker of *I Liheslaturan Guåhan* and to *I Maga'lahen Guåhan* on or before April 30, 2016."

LEGISLATIVE SESSION

I MINA'TRENTAI DOS NA LIHESLATURAN 2014 (SECOND) Regular Session Voting Sheet

Bill No. 376-32 (COR)

Speaker Antonio R. Unipingco Legislative Session Hall December 17, 2014

As substituted by the Committee on Rules, Federal, Foreign, & Micronesian Affairs, Human & Natural Resources, and Election Reform and amended on the Floor.

CERTIFIED TRUE AND CORRECT:

Clerk of the Legislature

<u>NAME</u>	<u>Yea</u>	<u>Nay</u>	Not Voting/ Abstained	Out During Roll Call	<u>Absent</u>
Senator Thomas "Tom" C. ADA	V				
Senator V. Anthony "Tony" ADA					
Senator Frank Blas AGUON Jr.					
Vice-Speaker Benjamin J.F. CRUZ					
Senator Christopher M. DUENAS					
Senator Michael LIMTIACO					
Senator Brant McCREADIE	No.				
Senator Thomas "Tommy" MORRISON					
Senator Tina Rose MUÑA BARNES					
Senator Rory J. RESPICIO					
Senator Dennis G. RODRIGUEZ, Jr.					
Senator Michael F. Q.SAN NICOLAS					
Speaker Judith T. WON PAT, Ed.D.					
Senator Aline A. YAMASHITA, Ph.D.					
TOTAL	-saccosson signatura (pro- gracupal) assignations/sequi				
	Yea	Nay	Not Voting/ Abstained	Out During Roll Call	Absent

I = Pass

VICE SPEAKER BENJAMIN J.F. CRUZ

Committee on Appropriations and Adjudication senator@senatorbjcruz.com | www.senatorbjcruz.com



I Mina'trentai Tres na Liheslaturan Guåhan THE 33RD GUAM LEGISLATURE

155 Hesler Place, Suite 107, Hagåtña, Guam 96910 T: (671) 477-2520/1 | F: (671) 477-2522

January 8, 2016

Transmitted via Hand Delivery and Electronic Mail connent gmail.com

Ms. Maria S. Connelly Director Guam Department of Labor 414 West Soledad Avenue Suite 400 (4th Floor), GCIC Building Hagatna, GU 96910

Re: Information Request: Economic Impact Statement

Håfa adai, Ms. Connelly!

As I am sure you are aware, Guam Public Law 32-229, signed into law by Governor Edward J.B. Calvo on December 30, 2014, requires that the Director of the Department of Labor (GDOL), in cooperation with the Guam Economic Development Authority (GEDA), issue a Request for Proposal (RFP) to conduct a one-year independent Economic Impact Statement relative to the minimum wage increase authorized under P.L. 32-178.

Additionally, under P.L. 32-229, the aforementioned Economic Impact Statement must be completed no later than March 30, 2016, and subsequently transmitted to both the Speaker of *I Liheslaturan Guåhan* and the Governor of Guam no later than April 30, 2016. With a clear statutory deadline for this Economic Impact Statement approximately fast approaching, I am concerned that our community has yet to receive an update on the statement's progress. Despite this apparent lack of progress, even Governor Calvo has demonstrated recent interest in an increase to the minimum wage.

Thus, pursuant to the authority granted by the *Sunshine Reform Act of 1999* (5 GUAM CODE ANN. § 10103), I hereby request for the GDOL to submit a copy of the following:

Any and all public records, with/without attachments, related to the Economic Impact Statement required by P.L. 32-229, including but not limited to the full procurement file for any RFP issued under the authority granted by P.L. 32-229 and all correspondence, including electronic mail.

Under § 10103(d) of 5 GCA, you shall comply within four (4) working days from the date of receipt of this request. These items may be submitted electronically to senator@senatorbjcruz.com or delivered to my office. Please call my office at 477-2520/1 should you require assistance or additional information.

Thank you for your attention to this important matter, and I look forward to your prompt response.

Si Yu'os ma'åse',

cc:

Mr. Jon J. Rojas, Acting Administrator, GEDA, jrojas@investguam.com

VICE SPEAKER BENJAMIN J.F. CRUZ

Committee on Appropriations and Adjudication senator@senatorbjcruz.com | www.senatorbjcruz.com



I Mina'trentai Tres na Liheslaturan Guåhan THE 33RD GUAM LEGISLATURE

155 Hesler Place, Suite 107, Hagåtña, Guam 96910 T: (671) 477-2520/1 | F: (671) 477-2522

January 8, 2016

Transmitted via Hand Delivery and Electronic Mail

jrojas@investguam.com

Mr. Jon J. Rojas Acting Administrator Guam Economic Development Authority Ricardo J. Bordallo Governor's Complex Hagåtña, Guam 96910

Re: Information Request: Economic Impact Statement

Håfa adai, Mr. Rojas!

As I am sure you are aware, Guam Public Law 32-229, signed into law by Governor Edward J.B. Calvo on December 30, 2014, requires that the Director of the Department of Labor (GDOL), in cooperation with the Guam Economic Development Authority (GEDA), issue a Request for Proposal (RFP) to conduct a one-year independent Economic Impact Statement relative to the minimum wage increase authorized under P.L. 32-178.

Additionally, under P.L. 32-229, the aforementioned Economic Impact Statement must be completed no later than March 30, 2016, and subsequently transmitted to both the Speaker of *I Liheslaturan Guåhan* and the Governor of Guam no later than April 30, 2016. With a clear statutory deadline for this Economic Impact Statement approximately fast approaching, I am concerned that our community has yet to receive an update on the statement's progress. Despite this apparent lack of progress, even Governor Calvo has demonstrated recent interest in an increase to the minimum wage.

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Under § 10103(d) of 5 GCA, you shall comply within four (4) working days from the date of receipt of this request. These items may be submitted electronically to senator@senatorbjcruz.com or delivered to my office. Please call my office at 477-2520/1 should you require assistance or additional information.

Thank you for your attention to this important matter, and I look forward to your prompt response.

Si Yu'os ma'åse',

cc:

Benjamin J.F. Cruz

Ms. Maria S. Connelly, Director, GDOL, connent gmail.com